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Message Text

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72
ORIGIN MBFR-03

INFO OCT-01 EUR-25 ADP-00 IO-13 OIC-04 AEC-11 ACDA-19

OMB-01 TRSE-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 SAJ-01 DODE-00 H-03

NSC-10 SS-15 NSCE-00 SSO-00 USIE-00 INRE-00 /141 R

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PM/DCA:VBAKER
ACDA:DLINEBAUGH
EUR/RPM:ESTREATOR
EUR:GSPRINGSTEEN
NSC:MPOWER
OSD/ISA:RBARTHOLOMEW
JCS:COL. CLARK
S/S - MR. GAMMON
---------- 044896
O R 250016Z JUL 73
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
INFO ALL NATO CAPITALS

C O N F I D E N T I A L STATE 145663

E.O. 11652 GDS
TAGS: PARM, NATO

SUBJECT: MBFR: NAC CONSIDERATION OF BELGIAN DRAFT OF
ALLIED COORDINATION AND UK STEERING BRIEF

REF: A. USNATO 3396; B. USNATO 3421; C. USNATO 3451;
D. STATE 134964; E. STATE 143947;
F. USNATO 3497

1. IT IS NOT CLEAR TO US FROM USNATO 3421 THAT NAC WILL
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WISH TO DISCUSS BELGIAN AND UK PAPERS PRIOR TO RECEIVING
US RECOMMENDATIONS ON MBFR SUBSTANCE WHICH WE WOULD HOPE
WOULD BE AVAILABLE FOR NAC MEETING ON JULY 27. WE THINK
IT WOULD BE PRACTICAL TO POSTPONE DISCUSSION ON PROCEDURES

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UNTIL AFTER SUBMISSION OF US RECOMMENDATIONS ON SUBSTANCE
AND MISSION SHOULD ATTEMPT TO GAIN AGREEMENT TO THIS COURSE.
IF THIS IS NOT FEASIBLE AND THERE IS CONSIDERABLE SENTIMENT
FOR AT LEAST INITIAL NAC DISCUSSION OF BOTH PAPERS, MISSION
SHOULD SEEK TO KEEP DISCUSSION GENERAL AND POSTPONE DE-
TAILED DISCUSSION UNTIL AFTER SUBMISSION AND DISCUSSION
OF US POLICY RECOMMENDATIONS.

2. AS APPROPRIATE, MISSION MAY MAKE FOLLOWING GENERAL
POINTS ON PROCEDURES:

A. THE OVERRIDING ALLIED OBJECTIVE IS TO ACHIEVE A
ADP793
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ACTION EA-14

INFO OCT-01 AF-10 NEA-10 IO-13 ADP-00 PM-07 NSC-10 SS-15

RSC-01 CIAE-00 DODE-00 INR-10 NSAE-00 PA-03 USIA-15

PRS-01 NIC-01 EB-11 SCEM-02 INT-08 COME-00 AID-20

OMB-01 TRSE-00 XMB-07 ACDA-19 RSR-01 /180 W
---------- 049519
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FM AMEMBASSY TOKYO
TO SEVSTATE WASHDC 5609
INFO AMEMBASSY AMMAN
AMEMBASSY ANKARA
AMEMBASSY BEIRUT
USINT CAIRO
AMEMBASSY JIDDA
AMEMBASSY KUWAIT
AMEMBASSY RABAT
AMEMBASSY TEL AVIV
AMEMBASSH TEHRAN
AMEMBASSY TUNIS
USMISSION USUN NEW YORK

C O N F I D E N T I A L TOKYO 9515

E.O. 16652 - GDS
TAGS: PFOR, JA, XF
SUBJECT: CONFERENCE OF JAPANESE AMBASSADORS TO MIDDLE
EAST AND NORTH AFRICA

SUMMARY: AT ANNUAL CONFERENCE, JAPANESE AMBASSADORS TO
MIDDLE EAST AND NORTH AFRICA EXPRESSEE GUARDED OPTIMISM
ABOUT PROSPECTS FOR STABILITY IN MIDDLE EAST. THEY SAW
NO NEED TO CHANGE GOJ POLICIES IN ORDER TO ENSURE CON-

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TINUING SUPPLY OF PETROLEUM, BUT ALSO AGREED THAT GOJ EXERCISES LITTLE INFLUENCE IN AREA. THEY SAW NO SOLUTIONS TO IMPASSE IN ARAB-ISRAELI CONFLICT OTHER THAN

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RENEWED APPEALS TO GREAT POWERS. THEY AGREED THAT GOJ SHOULD INCREASE ASSISTANCE TO NON-OIL PRODUCTING STATES IN AREA. END OF SUMMARY.

1. JAPANESE AMBASSADORS TO AFGHANISTAN, IRAN, KUWAIT, IRAQ, SAUDI AGABIA, SYRIA, LEBANON, ISRAEL, EGYPT, SUDAN, TUNISIA, ALGERIA AND MOROCCO (CHARGE IN LIBYA REMAINED IN PLACE) HELD ANNUAL CONFERENCE IN TOKYO JULY 9-11. FONOFF VICEMIN HOGEN MADE POINTS CITED IN SUMMARY ABOVE TO AMBASSADOR AS MAJOR CONCLUSIONS OF CONFERENCE. EMBOFFS FOLLOWED UP WITH MIDDLE EAST DIVISION HEAD YAMAMOTO WHO PROVIDED FOLLOWING SUPPLEMEMTARY INFORMATION.

2. ARAB-ISRAELI DISPUTE - A CONSENSUS ON A SUBSTANTIVE APPROACH TO MBFR. THIS SHOULD TAKE PRECEDENCE IN THE DAYS IMMEDIATELY AHEAD OVER PROCEDURAL ISSUES.

B. US BELIEVES ANY AGREEMENT ON PROCEDURES SHOULD BE OF A PRAGMATIC CHARACTER DESIGNED TO ACHIEVE THE COMMON ALLIED NEGOTIATING GOAL.

C. WE REALIZE THAT LEGITIMATE NATIONAL CONSIDERATIONS ARE INVOLVED IN THE DESIRE TO CLARIFY PROCEDURES. WE ALSO REALIZE THAT WORKABLE PROCEDURES CAN BE A USEFUL CONTRIBUTION TO NATO SOLIDARITY WHICH ALL SUPPORT.

D. BY AND LARGE WE CONSIDER THAT THE PROCEDURES USED DURING THE MBFR EXPLORATORY TALKS WERE WORKABLE AND MET THE STANDARDS WE HAVE MENTIONED.

E. IT WOULD BE POSSIBLE TO IMPROVE THESE PROCEDURES. HOWEVER, THE OBJECTIVE SHOULD BE A PROCEDURE THAT PROVIDES FLEXIBILITY AND EFFICIENCY IN NEGOTIATION WHILE TAKING INTO ACCOUNT CONSIDERATIONS OF BOTH NATIONAL INTERESTS AND THOSE OF ALLIANCE SOLIDARITY.

F. WE WOULD THEREFORE ARGUE FOR METHODS WHICH ARE AT-CONFIDENTIAL

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TUNED TO THE SPECIFIC NEGOTIATING GOAL TO BE AGREED BY THE ALLIANCE AND WHICH PERMIT THE ALLIED NEGOTIATING TEAM A HIGH DEGREE OF FLEXIBILITY.

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G. THE BELGIAN PAPER CONTAINS SOME USEFUL POINTS ON HANDLING OF DISAGREEMENTS WITHIN THE AD HOC GROUP WHICH WE BELIEVE MIGHT BE PURSUED FURTHER.

H. AS REGARDS PROPOSALS ON CHAIRMANSHIP OF AD HOC GROUP, WE BELIEVE THAT THE AD HOC GROUP SHOULD BE GIVEN OPPORTUNITY TO ESTABLISH PROCEDURES FOR ITS OWN INTERNAL MEETINGS AND ALSO THAT THE ROTATION PRINCIPLE USED IN VIENNA WAS A GOOD ONE IN GIVING ALL INTERESTED ALLIES AN OPPORTUNITY TO UNDERTAKE THE RESPONSIBILITY OF CHAIRMANSHIP.

I. IN ANY CASE WE CONSIDER THAT FURTHER DETAILED COMMENTS ON THE BELGIAN PAPER SHOULD BE POSTPONED UNTIL A LATER TIME AFTER WE HAVE HAD AN OPPORTUNITY TO DECIDE TOGETHER ON OUR POLICY APPROACH TO THE MBFR NEGOTIATIONS.

3. CONCERNING PROCEDURAL ASPECTS OF THE UK PAPER, IT APPEARS TO US IN GENERAL USEFULLY PRAGMATIC AND FLEXIBLE.

4. AS REGARDS THE STEERING BRIEF ASPECTS OF THE UK

PAPER, WE TOO CONSIDER THAT THE ALLIANCE SHOULD HAVE AN AGREED APPROACH TO COVER THE FIRST PHASE OF THE NEGOTIATIONS, AND WE WILL HAVE PROPOSALS OFOUR OWN TO MAKE ON THIS SHORTLY. WE BELIEVE THAT SUCH PROPOSALS SHOULD BE TAILORED TO FIT OUR OVERALL NEGOTIATING OBJECTIVES ONCE THE ALLIANCE HAS AGREED UPON THEM. HOWEVER, WE WOULD PREFER TO AVOID A STERILE AGENDA DEBATE WITH THE EAST, A DIRECTION IN WHICH SOME PROVISIONS OF THE UK PAPER COULD LEAD US. THE VIENNA TALKS PROVIDED MEANS FOR AVOIDING THIS OUTCOME WHICH SHOULD BE USED. BUT AS IN THE CASE OF THE BELGIAN PAPER, ONCE THE DECISIONS OF THE COUNCIL AS REGARDS THE AGREED ALLIANCE SUBSTANTIVE APPROACH TO MBFR NEGOTIATIONS HAVE BEEN REACHED, WE WILL BE IN A BETTER POSITION TO ADDRESS THE UK PAPER IN DETAIL.
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5. WE BELIEVE ABOVE POINTS COVER MOST SUGGESTED COMMENTS PROPOSED IN PARA 6 AND 7 OF REFTEL E AND SUGGEST THAT MISSION STAY WITHIN THIS MORE GENERAL APPROACH. WE WOULD PREFER THAT POINT 7A NOT BE USED SINCE IT MOVES IN DIRECTION OF SPECIFICS WE WISH TO AVOID. ROGERS

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